



Utah State Capitol Grounds Commemorative Element Plan & Placement Guidelines

Capitol Preservation Board
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Vision

Capitol Hill was designed to honor the State Capitol building—the People’s House. It sits prominently above the valley and is visible for miles. Its surrounding landscape and commemorations placed upon it illustrate the rich history and values of the State of Utah. It is with this consideration, that the following plan has been developed to designate specific placement criteria for future commemorations on the grounds and appropriate implementation time frames for each.

The Commemorative Element Plan and Placement Guidelines is a culmination of past plans and addresses needed guideline improvements so that additions to the Hill are done with intention and clear process. It defines current and future commemorative placements on the grounds and spaces them intentionally along the quiet, peaceful, Memorial Walkway—keeping the Capitol itself as the centerpiece of the Hill.

Criteria for future additions are centered around commemoration appropriateness, size, and length of time between additions. This method creates structure for additions—not filling the grounds too quickly—and allows future generations the opportunity to contribute to the Capitol Hill landscape.

Background

Early Landscape Plans - As early plans were being developed for the Capitol building, the Capitol Commission secured a topographical map of the site and employed landscape architects Olmsted Brothers to provide a park site plan and design. The Olmsted Brothers company, who also designed the grounds of the US Capitol, proposed a similar clear, symmetrical, and formal landscape for the Utah Capitol. It was recommended the Capitol be situated in a pronounced location surrounded by large open space and with an oval walkway surround, giving sanctity to the space. The implementation of the buildings and landscape on Capitol Hill reinforces that approach.

Prior Guidelines - Over the years, commemorations in the form of monuments, memorials, and plaques were added along the oval, and now, tree-lined, Memorial Walkway—a public year-round accessible path ideal for contemplation and reflection. Simultaneously, a number of versions of guidelines were developed to decipher what, how, and when commemorations could be added. The plan created in 1994 continued until the Capitol Restoration and was revised in 2003, 2005, and again in 2009. The 2003 Capitol Master Plan established “Art Placement Guidelines for the Capitol Grounds” with intent to follow the landscape plan designed by the Olmsted Brothers.

Discrepancies in Prior Guidelines - While each of these plan versions provided value, each iteration addressed some, but not all, of the placement needs for commemorative elements on the grounds. Also, there has been confusion resulting from a lack of clarity in terminology and implementation timelines over the previous decades. (For example, a commemoration title of “memorial” was omitted—therefore, no time frame or placement criteria would apply; a commemoration titled with “monument”, even if not monumental in scale, would not make sense with the scale and time frame designated under that terminology.) With these discrepancies in mind, this revision was created.

Defining Capitol Grounds

The Capitol Preservation Board maintains Capitol Hill proper along with surrounding land including where the White Chapel, Council Hall, and Daughters of Utah Pioneers Memorial Museum stand. For the purpose of these Grounds Guidelines, Capitol Grounds refers to Capitol Hill proper only, and not the grounds of the adjacent properties. Any commemorative additions to the surrounding land governed by the Capitol Preservation Board will be handled independently by the Board.

Objective

The Grounds Commemorative Element Plan and Placement Guidelines has been established to provide clear and comprehensive guidance for future commemorative additions on the Capitol grounds.

This document addresses the following:

Defines commemorative elements by size categories: Large, Medium, and Small/Plaques

Defines the timeline for implementation based on its size and most recent prior addition

Defines the commemorative element proposal, submission, and implementation process

Defines the material, durability, and quality standards for commemorative elements

Large Commemorative Elements

Overview

Large Commemorative Elements are the largest commemorations on Capitol Hill at 1,000 square feet or larger and added once every 100 years. They commemorate the most transformative events in Utah's history and/or represent a large group of people who have made significant contributions to the State. Due to the scale of the Large Elements, there are a limited number of these opportunities on Capitol Hill. Currently, there are four Large Commemorative Elements on the grounds. These are (in order by date):

- The Mormon Battalion Monument, dedicated in 1927, at just over 12,000 square feet
- The Edward Harriman Memorial, dedicated in 1967, at 1,300 square feet*
- The Vietnam, Cambodia, and Laos Veterans Memorial, dedicated in 1989, at just over 3,000 square feet
- The Utah Law Enforcement Memorial, dedicated in 2008, at just over 2,000 square feet

*The Edward Harriman Memorial could be relocated to a Medium Commemorative Element location based on its footprint to allow for an additional Large Element placement.

Future Placement

Four additional locations for Large Commemorative Elements on Capitol Hill have been identified. This will allow for future commemorative elements to serve the State for the next 400 years.

Implementation Timeline

There is some discrepancy over the next Large Commemorative Element implementation due to a lack of clarity and definition of monuments and memorials in the past. Based on the new grounds guidelines criteria of adding one Large Element every 100 years, the most recent element being added in 2008 would mean the next Large Element would be implemented in 2108. However, there has been discussion of the Mormon Battalion Monument being the last large "monument" added (omitting consideration of the three large memorials added due to how they are named), allowing for the next Large Element to be added in 2027.

On May 13, 2021, the Capitol Preservation Board voted to have the next Large Commemorative Element added to Capitol Hill in **2027**, and thereafter, every 100 years.

Element Characteristics

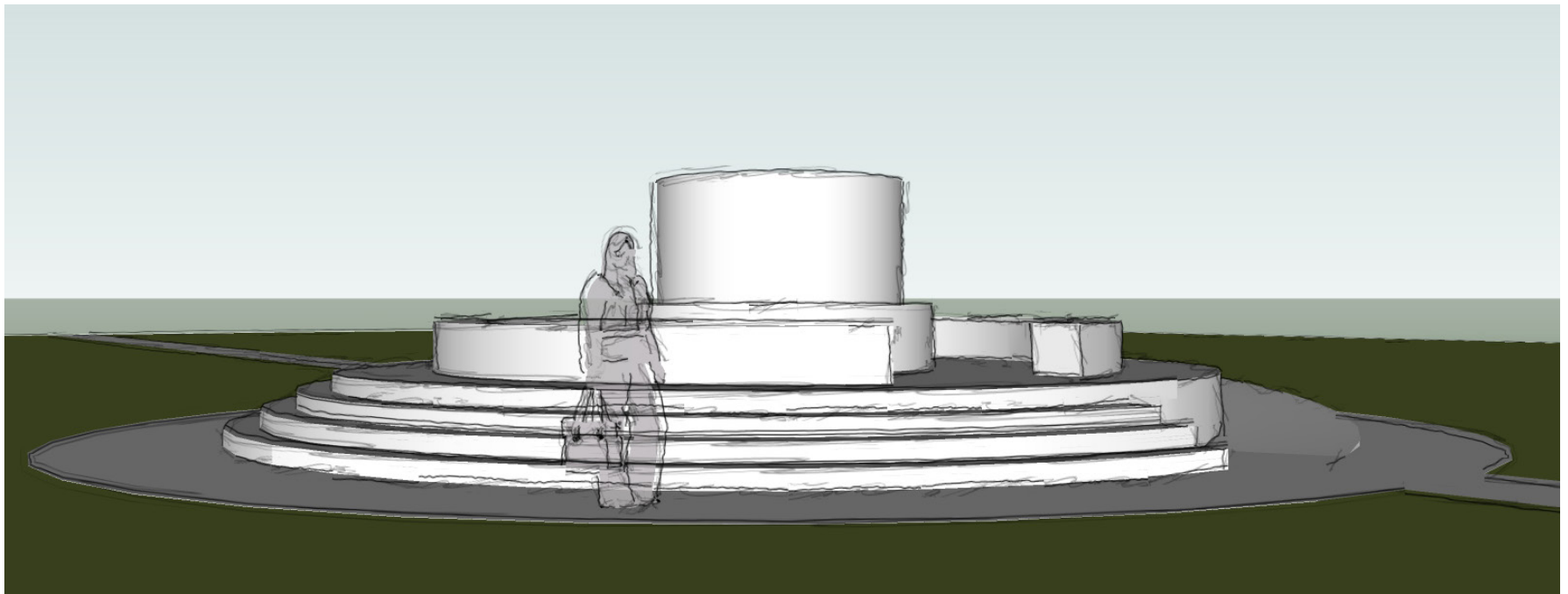
The following shall be provided with the design and construction of any Large Commemorative Element:

- A minimum footprint of 1,000 square feet
- An integral walking path, connected to existing adjacent pathways
- Clearly defined viewing areas for visitors
- Plaque explaining the commemoration
- Memorial or sculptural elements elevated or prominently located for heightened awareness
- Integrated landscaping and lighting to align with Capitol Complex standards and seamlessly transition from surrounding landscape and to highlight the element
- Consider visitor seating associated with each Large Element

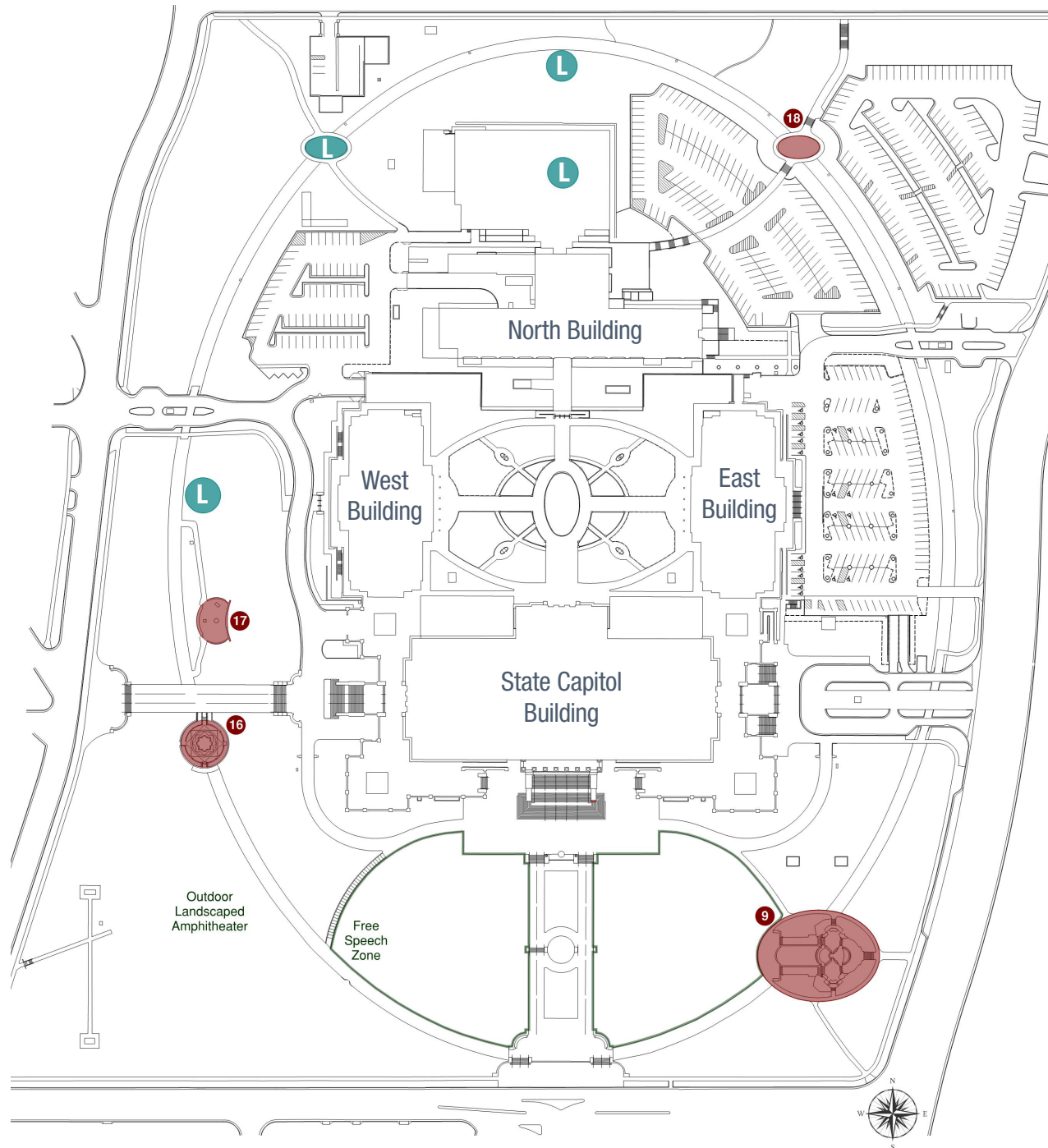
Durability

The materials, construction, and implementation techniques should allow for a 400-year life-span for all Large Commemorative Elements.

Large Commemorative Elements should be prominently located and integrated into the overall landscape of the Capitol Hill Complex.



Large Commemorations, Current and Future



The current Large Element locations are in **red** and the future placement for Large Elements are identified in **teal**.

Future placement opportunities shown include two sites that will be available after the North Building is complete.

Additionally, the Edward Harriman Memorial could be relocated to a Medium Commemorative Element location which better suits its footprint, and allows for an additional Large Element to be placed.

Current Large Commemorations:

- 9** The Mormon Battalion Monument
- 16** The Vietnam, Cambodia, and Laos Veterans Memorial
- 17** The Utah Law Enforcement Memorial
- 18** The Edward Harriman Memorial

Medium Commemorative Elements

Overview

Medium Commemorative Elements are the most common elements on Capitol Hill. They are typically sculptures that range between 50 and 500 square feet in footprint. These elements represent influential people or iconic elements that have been transformative to the State.

There are currently 14 Medium Commemorative Elements on Capitol Hill. These are (in order by date):

- Chief Massasoit, dedicated in 1927
- Daniel Cowan Jackling, dedicated in 1954
- Brigadier General Thomas L. Kane, dedicated in 1957
- Utah and the Civil War Monument, dedicated in 1961
- Lest We Forget Monument, dedicated in 1968
- (2) Beehive Sculptures, dedicated in 1976
- Constitution Revered Monument, dedicated in 1976
- Dr. Martha Hughes Cannon, dedicated in 1996
- (4) Lions, dedicated in 2008
- Marriner Stoddard Eccles, dedicated in 2014

Future Placement

Eight potential locations for Medium Commemorative Elements on Capitol Hill have been identified. This will allow for future commemorative elements to serve the State for the next 200 years.

Implementation Timeline

One Medium Commemorative Element is anticipated to be added every 25 years, providing each generation an opportunity to influence Capitol Hill. The most recent statue of Marriner Stoddard Eccles was added in 2014, resulting in **2039** as the next opportunity for a Medium Commemorative Element implementation.

Element Characteristics

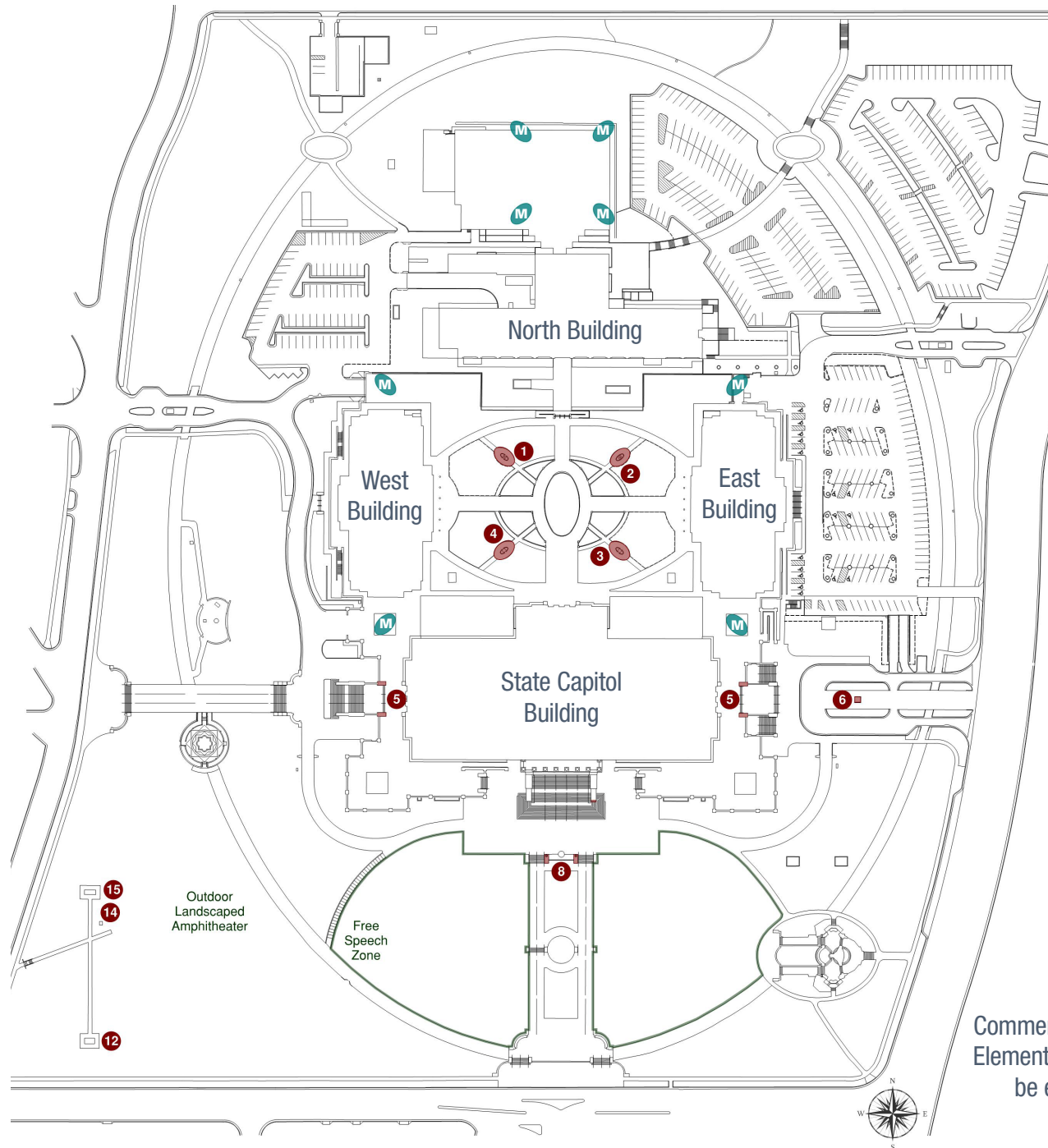
The following shall be provided with the design and construction of any Medium Commemorative Element:

- A maximum footprint of 500 square feet
- Memorial or sculptural elements elevated on a base or podium for heightened awareness
- Plaque explaining the commemoration
- Integrated landscaping to seamlessly transition from surrounding landscape and to highlight the element, as appropriate

Durability

The materials, construction, and implementation techniques should allow for a 200-year life-span for all Medium Commemorative Elements.

Medium Commemorations, Current and Future



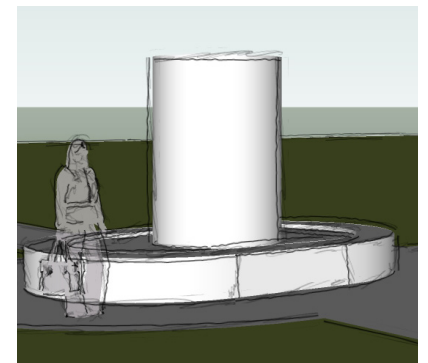
The current Medium Element locations are in **red** and the future placement for Medium Elements are identified in **teal**.

These include six sites that will be available after the North Building is complete.

Current Medium Commemorations:

- 1** Daniel Cowan Jackling
- 2** Brigadier General Thomas L. Kane
- 3** Dr. Martha Hughes Cannon
- 4** Marriner Stoddard Eccles
- 5** (4) Lions
- 6** Chief Massasoit
- 8** (2) Beehive Sculptures
- 12** Lest We Forget Monument
- 14** Constitution Revered Monument
- 15** Utah and the Civil War Monument

Medium Commemorative Elements should be elevated.



Small Commemorative Elements/Plaques

Overview

Capitol Hill grounds have displayed numerous plaques commemorating impactful events, people, and sentiments of the history of the State. There are currently four plaques located on the Capitol Hill grounds today, allowing for a number of future placements.

The following Small Commemorative Elements, in the form of plaques, are currently on the grounds:

- Daughters of Utah Pioneers tree plaques, dedication varies
- Martin Luther King, Jr. plaque, dedicated in 1984
- Ensign Peak plaque, dedicated in 1989
- Millennial Time Capsule, dedicated in 2001

Future Placement

Twenty-one future locations for Small Commemorative Elements/Plaques on Capitol Hill have been identified.

Implementation Timeline

A Small Element/Plaque can be added every 10 years. The most recent plaque was added in 2001, indicating the State is overdue for the addition of 2 new Small Commemorative Elements from **2011** and **2021**.

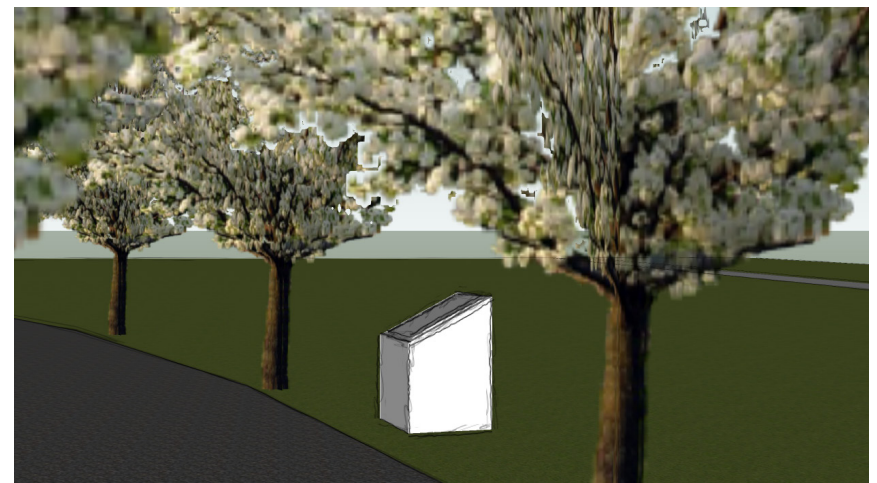
Element Characteristics

The following shall be provided with the design and construction of any Small Commemorative Element/Plaque:

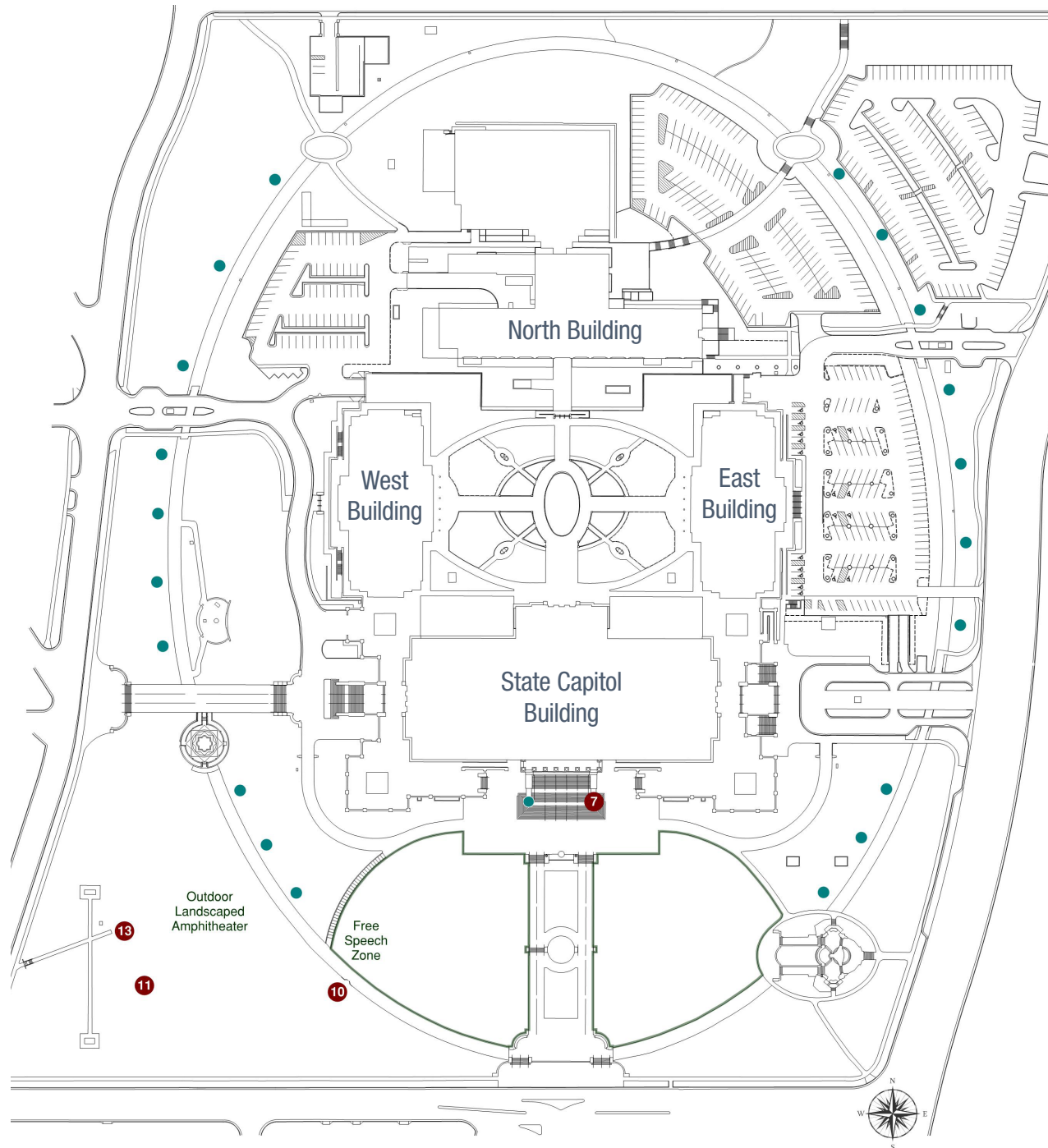
- A maximum footprint of 5 square feet
- A durable metal, such as bronze, that can withstand nature and continue to be legible over time with minimal maintenance
- For plaques, an integral stand that raises the plaque up above the landscape a minimum of two feet to improve visibility and maintainability.
- The stand shall be a monolithic stone or concrete with a sloped top to display the plaque.

Durability

The materials, construction, and implementation techniques should allow for a 100-year life-span for all Small Commemorative Elements/Plaques and stands.



Small Commemorations/Plaques, Current and Future



The current Small Element/Plaque locations are in **red** and the future placements for Small Elements/Plaques are identified in **teal**.

The majority of these occur along the cherry tree-lined Memorial Walkway.

Current Small Commemorations/Plaques:

- 7** Millennial Time Capsule
- 10** Martin Luther King, Jr. plaque
- 11** Daughters of Utah Pioneers tree plaques
- 13** Ensign Peak plaque

Commemorative Element Addition Process and Requirements

Selection Process

The Capitol Preservation Board staff will oversee the creation of a request for proposals (RFP) for commemorative elements on Capitol Hill. The RFPs will be issued in a timeline that is fitting for the scale of each element. Specifically, the RFP for Large Commemorative Elements will be issued at least 2 years prior to the planned completion for each element, the RFP for Medium Commemorative Elements will be issued 18 months prior to the planned completion, and the RFP for Small Commemorative Elements/Plaques will be issued at least 12 months in advance of the planned completion.

The RFP will require the following from each proposing team:

- Application form submitted and fee satisfied according to the timeline
- The subject matter and purpose, specifically how the person or event is connected to Utah's history, values, and achievements
- Specific character or quality that makes the Capitol the optimal location for such a commemorative element
- The proposed concept, including the size and medium; drawings, renderings, and other representations of the proposed commemorative element at the proposed location
- An overview of the artist, designer, and installation team
- A summary of the design and manufacturing process to ensure quality aligns with expectations of Capitol Hill
- The proposed location on Capitol Hill (in alignment with the Master Plan and Grounds guidelines)
- A summary of the impact on the landscape, including sight lines to and from the element and potential impact on or benefit to the Capitol building
- A proposed implementation timeline
- A proposed funding plan and proof of the commitment of funds

Each application will be submitted to the Capitol Preservation Board (CPB) and reviewed by staff.

Following a request for applications, when proposals for commemorative elements are received, CPB staff will provide a summary of the proposals to each board member one week prior to a Capitol Preservation Board meeting. At the subsequent meeting, the Board has the right to select a preferred proposal or invite teams to present their concept to the Board. The CPB also has the right to provide direction for revisions and/or approval for the selected commemorative element.

Funding

No taxpayer dollars are to be used for the design, creation, manufacture, or installation of commemorative elements and associated improvements on Capitol Hill. The State of Utah will, however, pay for the necessary maintenance associated with the commemorative element and the surrounding Capitol Grounds.

Implementation

The formal selection of a commemorative element occurs by the Capitol Preservation Board in a public meeting. Once the selection has been formalized, the team for the selected commemorative element will be able to begin the formal design and placement coordination process.

All commemorative elements placed on Capitol Hill must meet the design and construction standards established by the Division of Facilities and Construction Management (DFCM). A DFCM Project Manager and Capitol Preservation Board Staff member will be assigned to the commemorative element team to ensure the design, construction and final product meet the standards expected by the State of Utah, and the Capitol Hill Complex.

Once the installation is complete, a gift agreement will need to be signed by a representative of the Capitol Preservation Board and the commemorative element team, formalizing the terms and conditions.

Length of Placement

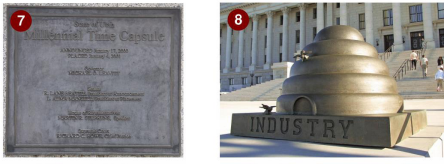
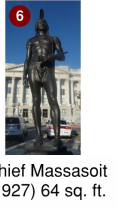
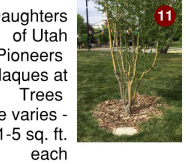
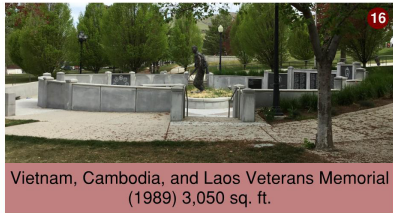
The length of time each commemorative element will be placed on Capitol Hill will be specified in the gift agreement. This can be a renewable contract, as desired by the Capitol Preservation Board.

Condition of Removal

The Capitol Preservation Board reserves the right to remove commemorative elements from the Capitol Hill grounds with written notification to the donor. If an element is removed from the grounds prior to its term's end date, it will be returned to the donor or specified contact, as feasible.

Replacement

Upon removal of a commemoration, a replacement element of the same scale can be implemented, per the selection and implementation process defined in this document, as appropriate.



Utah State Capitol Grounds Commemorative Element Additions Map

- # Current Elements
- Future Small Element/Plaque – up to 5 sq. ft. – 10-year implementation (21 available)
- M Future Medium Element – between 50 and 500 sq. ft. – 25-year implementation (8 available)
- L Future Large Element – 1,000 sq. ft. or larger – 100-year implementation (4 available)